Docusign Envelope ID: 7634DFAF-4EC7-8D65-81ED-433059FC3A8E

United Nations Development Programme

Country/Region/Global: Iran/ RBAP

Initiation Plan

Project Title:	To Provide Emergency Restoration and Continuity of Health Services and Safe Water Supply in Conflict-Affected Communities in Iran, and To Develop a Roadmap to Support Transition from Emergency Response to Early Recovery.
Expected UNSDCF/CPD Outcome(s):	Outcome 4: By 2027, the national and local resilience to disaster impacts is enhanced by improving disaster risk reduction, preparedness, response, and recovery.
Expected CPD Output(s):	Output 4.1 Institutional capacity for mainstreaming disaster preparedness and mitigation into development planning is strengthened.
Initiation Plan Start/End Dates:	20 April 2026 – 20 October 2026
Implementing Partner:	UNDP
National Counterparts	Ministry of Health and Medical Education (MOHE) and Ministry of Energy (MOE) and Iranian Red Cresent Society (IRCS) and provincial water authorities (ABFA); relevant municipal and provincial authorities

Brief Description

This Initiation Plan utilizes Central Emergency Response Fund (CERF) Rapid Response project allocation to UNDP Iran, in order to avert loss of life and protect conflict-affected populations by sustaining essential health services and restoring temporary safe water supply in priority locations.

Since 28 February 2026, sustained military strikes across Iran have degraded essential health and water infrastructure, with reported damage to healthcare centres, emergency bases, hospitals, ambulances, power infrastructure and water systems. The resulting disruption has increased immediate risks to life, continuity of immunization and emergency care, and access to safe drinking water in affected communities.

This Initiation Plan will utilize the CERF-funded emergency response for UNDP Iran, with a total budget of USD 3,300,000 over a six-month implementation period. The intervention is designed as a temporary, life-saving emergency measure to sustain minimum functionality of critical health and water services while reducing the immediate risk of vaccine spoilage, interrupted emergency care, dehydration and waterborne disease.

- Under the Health component, the project will provide emergency backup generators to priority cold-chain warehouses, hospitals and primary health facilities.
- This initiative will equip IRCS response units with emergency rescue, life-support and access restoration equipment.
- Under the WASH component, the project will restore water treatment and disinfection capacity, support emergency water transmission, deploy storage and tanker solutions, and install small-scale reverse osmosis (RO) desalination units where alternative safe water supply is insufficient.

The result will be captured to develop a roadmap to support transition from Emergency Response to Early Recovery.

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Programme Period:	2023-2027
Quantum Project Number:	TBC
Quantum Output Number:	TBC

Total resources required	3,302,000
Total allocated resources:	3,302,000
• Regular	2,000
• Other:	
○ Donor	3,300,000
○ Government	0
Unfunded budget:	0
In-kind Contributions	

Agreed by:

UNDP
Ms. Ayshanie Medagagngoda- Labe Resident Representative a.i. Signed by: 8B7C36F6B8EB423...
Date

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I. PURPOSE AND EXPECTED OUTPUT[1]

The purpose of this Initiation Plan is to support the drafting of a risk-informed strategy for national crisis response, while enabling the rapid, accountable and coordinated delivery of CERF-funded emergency support for conflict-affected populations in Iran. The intervention focuses on two mutually reinforcing service-continuity priorities: life-saving health services and safe water supply. In addition, debris removal, rescue and access-restoration support will be provided as a cross-sectoral enabling measure to enhance physical access to essential services, including emergency health care, clean water provision and other critical public services in affected areas.

1. Emergency context and rationale

The emergency has disrupted systems that are essential for survival. Health facilities require reliable backup power to maintain vaccine cold chains, emergency care, referral capacity and essential hospital operations. Water systems require urgent disinfection, storage, transmission and targeted rehabilitation support to prevent acute water shortages and reduce the risk of cholera, acute watery diarrhoea and other waterborne diseases. Debris, damaged structures and blocked access routes are also constraining the delivery of essential public services. Accordingly, debris removal, rescue and access-restoration machinery will be provided not as a WASH-specific activity, but as a cross-sectoral support measure to improve access to critical services, including health facilities, water infrastructure and affected communities requiring urgent assistance.

2. Health service continuity

The Health component will sustain cold-chain and priority health facility operations through the procurement, installation and commissioning of generators in selected facilities. It will also strengthen immediate rescue, stabilization and emergency access capacity through the provision of patient-handling equipment, oxygen units, hydraulic and pneumatic rescue tools, demolition hammers, small excavators, loaders and forklifts, particularly where debris, damaged structures or blocked routes impede access to emergency health services and related life-saving support.

3. Emergency WASH restoration

The WASH component will restore emergency water quality and supply capacity through the procurement and operationalization of 100 chlorination/disinfection units, emergency rehabilitation of one priority water transmission system, deployment of fixed storage tanks and towable water tankers, and installation of five small-scale reverse osmosis desalination units. Where required, cross-sectoral clearance and access-restoration support will also enable urgent repair of damaged pipelines, pumping stations, distribution systems and other critical water infrastructure.

4. Targeting, protection and inclusion

Targeting is based on the severity of damage, criticality of service disruption, population exposure, operational feasibility and gaps in the wider response. The intervention targets approximately 523,000 people through Health and 200,000 people through WASH, for a total of 723,000 direct beneficiaries. Protection and disability inclusion will be mainstreamed throughout implementation and monitoring, including in the prioritization of facilities, access-restoration activities, beneficiary feedback mechanisms and service-continuity support.

5. Expected outputs

[1] Detailed activities, quantities, locations, budget lines and sector-specific indicators are set out in Attachment 1: CERF Project Proposal Document.

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1. Life-saving immunization and emergency health services is strengthened through operational backup power for vaccine cold-chain facilities and priority hospitals.
2. Emergency rescue, life-support, and access restoration capacity is strengthened through provision of essential equipment to designated response units.
3. Access to safe water is restored in targeted urban and rural water supply systems through water quality control, storage, distribution, transmission rehabilitation and localized desalination support.

The ultimate objective of this initiation plan is to support the drafting of a comprehensive national roadmap, ensuring alignment with national development priorities.

II. MANAGEMENT ARRANGEMENTS

The project will be implemented by UNDP under Direct Implementation Modality (DIM). UNDP will retain overall accountability for programme management, procurement, financial management, quality assurance, monitoring, risk management, reporting and compliance with applicable UNDP and CERF requirements.

Implementation will be carried out in close cooperation and collaboration with the national counterparts, namely, Ministry of Health and Medical Education (MOHME), Ministry of Energy (MOE), Ministry of Interior (MOI), Iranian Red Cresent Society (IRCS), provincial water authorities, relevant municipal and provincial authorities. UNDP will ensure sound implementation of this initiation plan towards achieving its goals and objectives in line with the fundamental principles of national ownership and leadership and ensures full alignment of activities with the Government's development policies and priorities.

Quality assurance of the outputs will be the responsibility of UNDP led by the UNDP Resident Representative and his/her designated staff, with support from a designated Programme Analyst.

III. MONITORING

The following monitoring mechanisms will be in place for this Initiation Plan implementation:

Monitoring Activity	Purpose	Frequency	Expected Action	Partners	Cost
Track results progress	Collect and review progress data against the workplan indicators, including number of facilities supported, equipment procured, installed and handed over, and people reached.	Monthly, with consolidated review at mid-point and closure.	Delays or under-delivery are escalated to project management for corrective action and re-prioritisation.	UNDP with national counterparts;	1000
Monitor and manage risk	Identify operational, procurement, security, fiduciary, environmental and access risks	Monthly, or more frequently if the crisis context changes.	Risk mitigation actions are updated and tracked; critical issues are referred to senior management and relevant	UNDP with national counterparts;	3,000

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	and maintain a live risk log.		coordination mechanisms.		
Field verification and handover monitoring	Verify delivery, installation, commissioning and operational handover of generators, WASH equipment, and rescue/access support equipment.	As equipment is delivered and commissioned.	Delivery notes, handover records, commissioning reports and site visit notes are completed and filed.	UNDP, recipient institutions and technical authorities;	2,000
Project report	Prepare final report covering results, budget delivery, lessons learned, risks and handover status.	At project closure.	Final report is prepared in line with UNDP and CERF requirements.	UNDP, with inputs from national counterparts.	7,329

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IV. WORK PLAN

Period[2]: May 2026 – December 2026

Expected Outputs & Baseline, Indicators, Annual Targets	Planned Activities	1	2	3	4	5	6	Responsible Party	Funding Source	Budget Description	Amount (USD)
Output 1: Life-saving immunization and emergency health services is strengthened through operational backup power for vaccine cold-chain facilities and priority hospitals. Baseline: Critical health and vaccine cold-chain facilities are exposed to disrupted or unreliable power supply, affecting continuity of immunization, emergency care, referral capacity and essential hospital operations. Indicator: Number of priority health facilities and vaccine cold-chain points with functional backup power systems installed, commissioned and handed over to maintain continuity of immunization, emergency care and essential hospital operations. Target: 142 facilities/cold-chain points.	1.1 Procure backup power systems for priority health and vaccine cold-chain facilities.	✓	✓					UNDP / MoHME	CERF	72200 - Equipment and Machinery	1,246,000.00
	1.2 Install, commission and hand over generator systems to selected facilities, including facility-level orientation on operation, safety and basic maintenance.	✓	✓	✓	✓	✓		UNDP / MoHME	CERF	72100 - Contractual Services	58,583.65

[2] Maximum 18 months

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Output 2: Emergency rescue, life-support and cross-sectoral access-restoration capacity is strengthened. Baseline: Designated response units have reduced operational capacity to conduct emergency rescue, stabilize affected persons, support patient handling and restore access where debris, damaged structures or blocked routes impede delivery of essential services. Indicator: Number of emergency rescue, life-support and access-restoration equipment and machinery items deployed and handed over to designated response units to improve emergency stabilization and access to essential services.[3] Target: 199 Items.	2.1 Procure emergency rescue and life-support equipment for designated response units, including patient-handling equipment, oxygen units, hydraulic and pneumatic rescue tools, demolition hammers and related emergency response items.	✓	✓	✓	✓			UNDP / IRCS	CERF	72200 - Equipment and Machinery	406,500.00
	2.2 Deploy, install, commission and hand over emergency rescue and life-support equipment to designated response units.		✓	✓	✓	✓	✓	UNDP / IRCS	CERF	72100 - Contractual Services	2,500.00
	2.3 Procure and deploy light debris removal and emergency access-restoration machinery to enhance access to essential services, including health facilities, water infrastructure and affected communities.	✓	✓	✓				UNDP / IRCS MOE /provincial authorities (Municipalities)	CERF	72200 - Equipment and Machinery	554,000.00
Output 3: Access to safe water is restored for targeted urban and rural water supply systems through water quality control, storage, distribution,	3.1 Procure water chlorination and disinfection units for targeted urban and rural water supply systems.	✓	✓					UNDP / MOE	CERF	72200 - Equipment and Machinery	156,000.00

[3] The list of procured equipment are detailed in the attached Annex I (CERF Approved Proposal)

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transmission rehabilitation and localized desalination support. Baseline: Damaged, disrupted or non-functional water supply systems limit access to safe water and increase the risk of cholera, acute watery diarrhoea and other waterborne diseases. Indicator/Target • Indicator: Number of chlorination/disinfection units installed, commissioned and operationalized to restore emergency water quality control in targeted water supply systems. Target: 100 units. • Number of priority water transmission systems rehabilitated, commissioned and handed over to restore emergency water supply capacity. Target: 1 system. • Number of emergency water storage and distribution assets deployed to sustain temporary safe-water supply in targeted locations. Target: 20 assets, comprising	3.2 Install, commission and operationalize disinfection units, including on-the-job orientation for relevant operators.			✓	✓	✓	✓	UNDP / MOE	CERF	72100 - Contractual Services	4,000.00
	3.3 Conduct technical assessment of the selected priority water transmission system, procure required rehabilitation components, complete emergency rehabilitation works, commission the system and support operational handover.	✓	✓	✓				UNDP / MOE	CERF	72200 - Equipment and Machinery	45,000.00
	3.4 Procure and deploy emergency water storage and distribution assets, including 10 fixed storage tanks and 10 towable tanker units.	✓	✓	✓				UNDP / MOE	CERF	72200 - Equipment and Machinery	70,000.00
	3.5 Procure five small-scale reverse osmosis desalination units for targeted locations with urgent safe-water needs.	✓	✓	✓				UNDP / MOE	CERF	72200 - Equipment and Machinery	370,000.00

10 fixed storage tanks and 10 towable tanker units. • Number of small-scale reverse osmosis desalination units installed, commissioned and monitored to support localized access to safe water. Target: 5 units.	3.6 Install, commission and conduct initial operational monitoring of small-scale reverse osmosis desalination units.			✓	✓	✓	✓			72100 – Contractual Services	10,000
Project Management Unit	Project Personnel (Project Coordinator, Project Assistant, Programme Officer(50%))	✓	✓	✓	✓	✓	✓	UNDP	CERF	71452- Labour cost	56,856
	Site assessments and supervision missions- Health and WASH provinces	✓	✓	✓	✓	✓	✓	UNDP	CERF	71500- Travel	3,500
	Commissioning/training field missions for WASH provinces				✓	✓	✓	UNDP	CERF	72100 – Contractual Services 71500- Travel	2,000
	Communications and reporting	✓	✓	✓	✓	✓	✓	UNDP	CERF	72100 – Contractual Services 71300- National consultants	9,664.50

	Develop a roadmap to support transition from Emergency Response to Early Recovery					✓	✓	UNDP	UNDP	72100 – Contractual Services	2,000
	Office and operational support- Office and project enabling services (Quality assurance and oversight, procurement, finance, connectivity and travel related services)	✓	✓	✓	✓	✓	✓	UNDP	CERF	Services to Projects - 74596 Direct Project Cost - Services provided by CO Staff-64397	89,508
Total Amount of UNDP											**2,000**
Total Amount of CERF											**3,084,112.15**
General Management Support (GMS)											**215,887.85**
TOTAL											**3,302,000**